



# DCAF

a centre for security,  
development and  
the rule of law

## **REGIONAL ACTION PLAN 2012-2015**

**FOR  
CAPACITY BUILDING  
AND  
INCREASING COMMON AND COORDINATED  
MEASURES IN AREA OF BORDER SECURITY IN  
WESTERN BALKANS REGION**

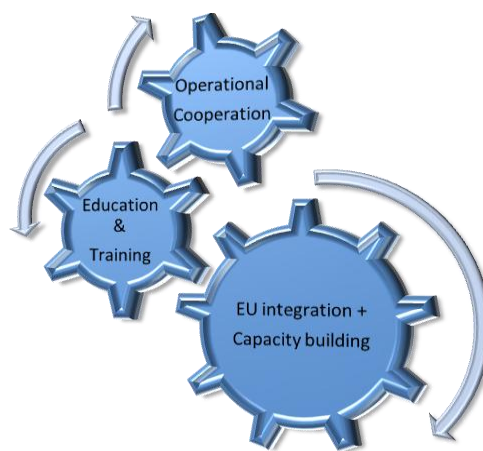
Ljubljana, April 2012

*The Regional Action Plan 2012-2015 for capacity building and increasing common and coordinated measures in the area of Border Security in Western Balkans Region developed by DCAF Border Security Programme is based on the agreements reached at the Ninth Annual Ministerial Review Conference on Border Security in South Eastern Europe, which took place on 15-16 March 2012 in Skopje, Macedonia and the signed Ministerial declaration on cooperation in the field of Border Security adopted by the Deputy minister of interior of Albania, the Minister of Security of Bosnia and Herzegovina, the Minister of Interior of the Republic of Macedonia, the Minister of Interior of Montenegro and the Minister of Interior of the Republic of Serbia on the occasion of the aforementioned Ministerial Review Conference.*

*According to the outcomes of the meeting of Chiefs of Border Police Services, held in Muta, Slovenia on 24-25 April 2012, the Regional Action Plan for 2012-2015 focuses on the harmonisation of border services in the region with the EU policies and objectives to enhance the security of citizens while supporting the free movement of people, goods and ideas.*

*Since 2012, the DCAF Border Security Programme has been transferred from Geneva to the permanent office of DCAF in Ljubljana, Slovenia. Along with structural and organisational changes the Programme has been reshaped to make it even more efficient and result oriented. Additionally, the activities of the Programme shall be synchronised with PCC SEE programme to avoid the unnecessary overlapping of activities.*

*As proposed by DCAF and supported by experts and Chiefs of Border Police Services from the Western Balkan Region, DCAF Border Security Programme will consist of three main components:*



### **1. EU/Schengen Integration**

*The objective of the EU/Schengen integration Task force is to provide specific assistance to the border police and MoI experts in the region during the process of preparations and to undertake the responsibilities arising from the full EU membership status, and consequently the Schengen integration status. The future activities of the Task force will undergo regular adjustments, according to the ongoing changes and developments in the EU “environment”.*

### **2. Education and Training**

*An important part of creating a reliable and efficient border security systems and thus meeting the EU’s integrated border management standards is also an efficient education and training system. Since Border management in the EU is one of the most dynamic and fastest developing professions in the field of law enforcement, there is a need for increased level of competences, knowledge and range of police skills. The educational sphere is also very high on the political*

agenda in the EU, and the benefits of regional cooperation in police education and training are recognised and highly supported by the European Commission as well. The results of education and training can only be visible in the future, so there is a need for a clear strategic vision for development in this field. The institutions responsible for police education and training should be in touch with the efficient and effective implementation of the latest achievements and ongoing developments in the field of security and justice in the EU. They should become partners and work closer, since all of them are keen on responding to the needs of employers. Bridging the gaps between educational and practical needs, between basic and higher education and responding to the actual training needs in police and border guard specialties can be achieved only through cooperation.

### **3. Common and Coordinated Measures in Crime Prevention, Fight against Organised Crime falling within the responsibility of Border Police Forces, and the Fight against Illegal Migration**

After the consultations on the expert level, there was a need to increase common and coordinated measures. In this regard, PCC SEE offers a perfect legal basis for concrete cooperation. The countries of the Western Balkan have developed their national capabilities, professional attitude, mutual trust and know-how. Common and coordinated measures in crime prevention, fight against organised crime falling within the responsibility of border police forces, and fight against illegal migration shall be composed of four sub-components:

- Common operations, which present the materialization of the expressed political willingness along with the utilization of already established national capacities;
- Cooperation in the area of surveillance of green and blue borders, which is one of the most important elements for suppressing illegal migration, smuggling and fight against organized crime;
- Exercises, which on one hand have an educational output and on the other hand point out all the problems, obstacles and imperfections in the strategic, technical and legal environments; and
- Early warning systems and Risk analysis.

*The implementation of the Regional Action Plan for 2012-2015 is approved by the Chiefs of Border Police Services in the Region as an important and useful strategic document which places a common framework for all Contracting Parties in achieving the set objectives.*

#### **Vision:**

*All countries in the region having reliable and efficient border security systems and meeting EU's integrated border management standards for enhancing the security of citizens while supporting the free movement of people, goods and ideas.*

#### **Mandate:**

*To support the development, promotion, harmonization and implementation of relevant concepts, norms, standards, strategies and policies in border guarding in the Western Balkans Region according to the EU policies and objectives.*

#### **Values:**

*Sustainable development and the rule of law, good governance of the security sector accountable to the state and its citizens, neutrality, impartiality and promotion of local ownership.*

## SPECIFIC GOALS

- 1. Strategic development, steering and monitoring of the process**
- 2. Common and coordinated measures**
  - a. Common operations**
  - b. Cooperation in the area of surveillance of green and blue borders.**
  - c. Exercises**
  - d. Early Warning System and Risk Analysis.**
- 3. Preparing beneficiary states for EU/Schengen Integration**
  - a. To enhance the administrative capacities of the border police and the MoI for the necessary expertise and support of negotiations under the new (structured) approach to Chapter 24 of the EU Acquis, primarily for high quality development of the required strategic documents that need to be adequately prepared in order to undertake the responsibilities arising from EU and Schengen integration;**
  - b. To deepen the knowledge of the relevant existing as well as EU legislation under preparation, which will create conditions for the adequate preparation of the required documents for the negotiations;**
  - c. To assist SEE countries in preparing documents required in the negotiation process.**
- 4. Common Education and Training**

**SPECIFIC GOAL: 1**  
**STRATEGIC DEVELOPMENT, STEERING AND MONITORING OF THE PROCESS**

Activity	Expected result	Deadline	Implementation
Meeting of the Chiefs of BP Services	<ul style="list-style-type: none"> <li>- Planning of activities</li> <li>- Planning of budget</li> <li>- Planning national resources and staff</li> <li>- Agree on experts involved</li> <li>- Monitoring and evaluation of the process</li> <li>- Suggesting the strategic/political solutions</li> <li>- Preparing the common policies for fight against illegal migration, trafficking of human beings, stolen goods, drugs, weapons..</li> <li>- To follow-up with the Master plan on CBCP</li> <li>- Evaluation of efficiency of readmission within the region</li> <li>- Monitoring of usage of the mixed patrols and exchange of best practices and experiences</li> </ul>	At least two times a year	
Ministerial Conference	Adopting strategic/political guidelines Adopting regional instruments for fostering development and simplifying crossings of the borders	Once per year	Rationalisation in the number of participants, Topic to be discussed/agreed at the meeting of the Chiefs

**SPECIFIC GOAL: 2**  
**COMMON AND COORDINATED MEASURES**

**2.a. Common operations**

Activity	Expected result	Deadline	Implementation
Ad Hoc operations	Based on EWS/RA preparing common operations on BCP/Green borders/Blue Borders/Airports- with aim to tackle illegal migration	Up to 4 x per year	Taking into account the operations coordinated by FRONTEX
Planning the Exchange programme	Preparing a matrix for exchange programme	2012	For this purpose the FRONTEX focal points can be used as well
Organizing exchange of experts	Sending experts in line with matrix	2013 - 2015	
Planning the secondments	Prepare a long term plan for secondments	2013	Conditions for secondments
Secondments	Sending seconded personal abroad	2013 - 2015	
Common return	Preparing the guidelines/instructions for Common return	2012	In cooperation with FRONTEX
	Common return to third states	3 x per year	
Promoting best practices of the readmission within the region	Preparing the regional tool for efficient readmission	2013	

**COMMON AND COORDINATED MEASURES**

**2.b. Cooperation in the area of surveillance of green and blue borders.**

Activity	Expected result	Deadline	Implementation
Fostering the cooperation in the area of surveillance	Establishment of models for common surveillance of green border	2013	
	Establishment of model for cooperation in surveillance of blue borders	2014	
Establishment of the advanced system for surveillance	Analysis of possibilities for establishment of SEE SUR	2013	Following the EU practice and in accordance with FRONTEX initiatives
	Adopting the necessary regional instrument for establishment of the advanced system for surveillance	2014	
	Establishment of the advanced system for surveillance	2015	

## COMMON AND COORDINATED MEASURES

### 2.c. Exercises

Activity	Expected result	Deadline	Implementation
Preparing the regional matrix for exercises	Matrix		
Exercises in different areas	Exercises in the area of Hot Pursuit		
	Exercises in the area of exchange/common use of equipment		
	Table top exercises in the area environment disaster		
	Table top exercises in the area of search of missing persons		

## COMMON AND COORDINATED MEASURES

### 2.d. Early Warning System and Risk Analysis.

Activity	Expected result	Deadline	Implementation
Establishing Early Warning System			
Establishing and executing Regional Risk Analysis			Supported by FRONTEX

### **SPECIFIC GOAL: 3**

#### **PREPARING BENEFICIARY STATES FOR EU/SCHENGEN INTEGRATION**

**3.a. To enhance the administrative capacities of the border police and the MoI for the necessary expertise and support of negotiations under the new (structured) approach to Chapter 24 of the EU Acquis, primarily for high quality development of the required strategic documents that need to be adequately prepared in order to undertake the responsibilities arising from EU and Schengen integration**

<b>Activity</b>	<b>Expected result</b>	<b>Deadline</b>	<b>Implementation</b>
Seminars for the wider audience (BP HQ, MoI, other state administration)		2012*	Together with the R of Macedonia
Workshops for the selected groups (if required)		2013*	2x
Expanding the knowledge about the relevant part of the Acquis		2014*	2x
Study of some important acts of the Acquis and/or techniques		2015*	2x
			* always combined activity (3.a and 3.b)



## PREPARING BENEFICIARY STATES FOR EU/SCHENGEN INTEGRATION

**3.b. To deepen the knowledge of the relevant existing as well as EU legislation under preparation, which will create conditions for the adequate preparation of the required documents for the negotiations**

Activity	Expected result	Deadline	Implementation
Work with the “core” group (BP HQ and Moi EU services)	Analyse of the most important part of the Acquis	2012*	In the R of Macedonia
	Information on the newest development of the Acquis	2013*	2x
		2014*	2x
		2105*	2x
			* always combined activity (3.a and 3.b)
Schengen self evaluation (e- environment)	Awareness on the state of play	2012	Introductory workshop
	Identify the main topics for action in the next year	2013 **	Annual revision
		2014 **	Annual revision
		2015 **	Annual revision
			** together with the activity under 3.c

## PREPARING BENEFICIARY STATES FOR EU/SCHENGEN INTEGRATION

### 3.c. To assist SEE countries in preparing documents required in the negotiation process

Activity	Expected result	Deadline	Implementation
Study of the up-to-date approach of the EC	Awareness about the requirements, general recommendations	2013**	One workshop
Analyse of the documents, prepared by the SEE countries	Drafting of recommendations to the respective documents	2014**	One workshop
		2015**	One workshop
			** together with the activity under 3.b

**SPECIFIC GOAL: 4  
COMMON EDUCATION AND TRAINING**

Activity	Expected result	Deadline	Implementation
Network of police academies	Formal establishment of the network of police academies and institutions in the field of education and training		
	Document signed, defined working rules	2012	
	Regular meetings for planning and evaluating activities	1/2 per year	
Execution of ITCSC and ITCRC	Agreement and plan for the execution of both courses in the future	2012	
	Updating and optimising ITCSC		<ul style="list-style-type: none"> <li>- Due to limited financial resources the execution of courses is not possible in the same format as in previous years.</li> <li>- Countries are interested in the continuation of both training courses but are unable to financially support their execution.</li> <li>- DCAF Ljubljana is authorised to find adequate financial and organisational solutions for the execution of the courses.</li> </ul>
	Updating and adjusting the ITCRC to the faculty programme, planning the execution		
	ITCSC 3 <sup>rd</sup> generation		
	ITCSC 4 <sup>th</sup> generation		
	ITCRC 3 <sup>rd</sup> generation		
Common trainings	Defining the priorities and planning of the common training events	2012	
	Execution of defined common training events	2014	
	Connecting training activities with PCC SEE	2012	
Train the trainers for trainers	Execution of the train the trainers course	Each year	